JOHNSTOWN METROPOLITAN PLANNING ORGANIZATION CAMBRIA COUNTY PLANNING COMMISSION UNIFIED PLANNING WORK PROGRAM

PUBLIC PARTICIPATION PLAN

FY 2013-14

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CAMBRIA COUNTY/JOHNSTOWN MPO PUBLIC PARTICIPATION PLAN - UPDATE FY 2013-14

INTRODUCTION

Cambria County's Public Participation Plan (PPP) was initialized in April of 2007 and incorporated into the Johnstown MPO's 2007-2035 Long Range Transportation Plan Update. The PPP was a public involvement mandate as part of the Safe, Accountable, Flexible, Efficient Transportation Equity Act (SAFETEA-LU). The PPP enhanced the Johnstown MPO's existing public participation efforts and expanded its Environmental Justice Planning activities to include the participation of "Interested Parties" as per SAFETEA-LU regulations. The Public Participation Plan was adopted and made a part of the Johnstown MPO's Long Range Transportation Plan 2007-2035 Update in July of 2007.

BACKGROUND

The Johnstown MPO's Public Participation Plan is first and foremost a plan that provides all persons, regardless of race, color, or national origin, the opportunity to participate in the planning and development of transportation programs and projects. The Plan's overall intent and purpose is to provide a public forum for those "Interested Parties" and environmental justice groups that have been traditionally overlooked during the transportation development process. This group includes minority populations, low-income families, non-English speaking and persons with limited English proficiency, the elderly, persons with disabilities, truck freight shippers and haulers, public and private transportation systems, and rail freight haulers.

The Johnstown MPO will coordinate and integrate its public involvement agenda with the Federal Highway Administration (FHWA), Federal Transit Administration (FTA), the Pennsylvania Department of Transportation (PennDOT), the Cambria County Transit Authority (CamTran), and with the 63 municipal governments that comprise Cambria County. The State DOT is using the State Transportation Improvement Program (STIP) Process to satisfy the Program of Projects (POP) Process. It is the State's responsibility in the planning process for the development of the STIP and the annual listing of projects.

PURPOSE

The overall purpose of the Johnstown MPO's Public Participation Plan Update is to address the desired "Future Planning Efforts" agenda for continued public participation in the transportation planning process. The future efforts are

designed to improve the overall possibilities for greater public involvement by "Interested Parties" in the planning and development of transportation projects and programs. The PPP update is also intended to help meet SAFETEA-LU guidelines for the on-going monitoring and evaluation of the Johnstown MPO's Public Participation Plan.

Environmental Justice Planning

The Johnstown MPO initiated Environmental Justice (EJ) transportation planning activities in 2002 pursuant to Executive Order #12898. This federal initiative is intended to allow minorities and low-income populations the opportunity, throughout the planning process, to review and comment on the region's transportation projects and improvements seeking federal funding assistance. Since this initial effort, the MPO has continued to expand upon specific EJ program requirements and to incorporate this effort into its future transportation planning agenda on a yearly basis.

The Johnstown MPO has made a concerted effort to ensure that identified EJ population groups are notified and given the opportunity to provide public input in the development and implementation of transportation programs and projects. This public involvement in the transportation planning process is incorporated into the MPO's Unified Planning Work Program (UPWP) and Transportation Improvement Program (TIP) on an annual basis.

SAFETEA-LU Planning

The Johnstown MPO will incorporate the expanded SAFETEA-LU requirements for "interested parties" into the EJ planning process as part of the Public Participation Plan. This will include expanding the existing EJ contact listing to include SAFETEA-LU "interested parties" and will add the following population groups and/or agency representatives to the Johnstown existing EJ contact mailing list: the elderly, the disabled, the limited English proficient, truck freight shippers and haulers, private transportation providers, representatives of public transportation systems, and rail freight haulers.

MAP-21 Planning

The Johnstown MPO will incorporate the new MAP-21 requirements for "interested parties" into the EJ planning process as part of the Public Participation Plan. This will include adjusting the existing EJ contact listing to include MAP-21 "interested parties" which will retain the following population groups and/or agency representatives to the Johnstown existing contact mailing list: the elderly, the disabled, the limited English proficient, truck freight shippers and haulers,

private transportation providers, representatives of public transportation systems, and rail freight haulers.

PPP Update Activities

The FY 2013-14 Public Participation Plan Update will address the following planning efforts in order to expand the involvement of "interested parties" and Environmental Justice Groups in the Johnstown MPO's transportation planning process:

Planning Activity

- * Promote the participation of Interested Parties and EJ Groups in the transportation planning process
- * Consult Interested Parties early on if a transportation project has the potential to impact their community
- * Create a demographic profile for the MPO's disability ACS 2008-2012 5-year estimates

End Product

- * Provide Interested Parties and Environmental Justice Groups with MPO meeting notices, agendas, and planning materials.
- * Send project information packet to Interested Parties and Environmental Justice Groups; Schedule meetings and workshops as necessary.
- * Develop municipal and neighborhood disability rate population tables and GIS mapping. Address narratively.

DEMOGRAPHIC PROFILES

Disability

The United States Census Bureau uses the American Community Survey (ACS) to measure the disabled population of states, counties, municipalities, and census tracts. to serve as a "basic headcount" of demographic data. The statistics are estimates, therefore, the margin of error will be noted. The Census measures disability by the presence of specific conditions, which are classified into six categories. These categories are hearing difficulty, vision difficulty, cognitive difficulty, ambulatory difficulty, self-care difficulty, and independent living difficulty. Hearing difficulty is defined by deafness or having serious difficulty hearing. Vision difficulty is defined by blindness or having serious difficulty seeing, even when wearing glasses. Cognitive difficulty includes individuals who have difficulty remembering, concentrating or making decisions due to a physical, mental or emotional problem. Ambulatory difficulty is measured by having serious difficulty walking or climbing stairs. Self-care difficulty is defined by having difficulty bathing or dressing. Lastly, independent living difficulty includes individuals who have difficulty doing errands such as visiting the doctor's office and shopping because of a physical, mental or emotional problem. Respondents who report any one of the six disability types are considered to have a disability.

The estimated population of Cambria County residents who have a disability is presented for each municipality on Table 1. An overall detailed profile presenting statistics by age group and type of disability for Cambria County as a whole is presented on Table 2. Table 3 shows a breakdown of the population of people with a disability at the neighborhood level in the City of Johnstown. Finally, Table 4 shows detailed disability statistics by age and disability type for the City of Johnstown. According to this survey, the number of disabled residents of Cambria County is 23,495 people. This figure represents 16.9% of the population. The City of Johnstown's population of individuals with a disability (4,808) makes up 23% of its population total.

The largest concentration of estimated residents who have a disability is in White Township where 27% (223) of people have a disability. Of the population of individuals aged 65 and older, 56.4% have a disability. This is likely influenced by the location of Glendale Lake and Prince Gallitzin State Park and the high number of retirees who reside in that area. The lowest percentage of people with a disability is 4.3% (57) in Loretto Borough. This is likely due to the high student population attending Saint Francis University, which is located in the

borough. Within Cambria County as a whole, the highest age group with a disability is the 65 and older group, where 38.8% (10,171) of individuals reported having a disability. Of that number, 6,350 (24.2%) people have an ambulatory disability, making it the largest disability type in that age range. Within the City of Johnstown, the Central Business District (CBD) has an estimated 652 (62.1%) individuals with a disability, making it the City neighborhood with the largest percentage of disabled population. It should be noted, however, that the figure has a slightly high margin of error of ± 1.7 . This percentage is likely due to the presence of subsidized high rise apartments which house elderly and disabled populations. The largest concentration of disabled individuals in the City of Johnstown is aged 65 and older, with 41.6% (1,676) of people having a disability. The most prevalent type of disability is ambulatory where 1,182 (29.4%) reported having that particular disability. Cambria County has a much higher population of individuals with a disability than Centre County (9.0%) and is slightly higher than Blair County (15.3%) and Clearfield County (15.0%). Cambria County's percentage of individuals reported as having a disability is also higher than the State of Pennsylvania (13.2%).

INTERESTED PARTIES CONTACT LISTING

In 2002, the Johnstown MPO incorporated Environmental Justice (EJ) planning into its transportation planning process. This initial EJ public participation effort provided an opportunity for minorities and low-income populations to comment on the development and implementation of transportation projects and programs. Minority and low-income population groups were tabulated and mapped by municipality and by neighborhood for the City of Johnstown.

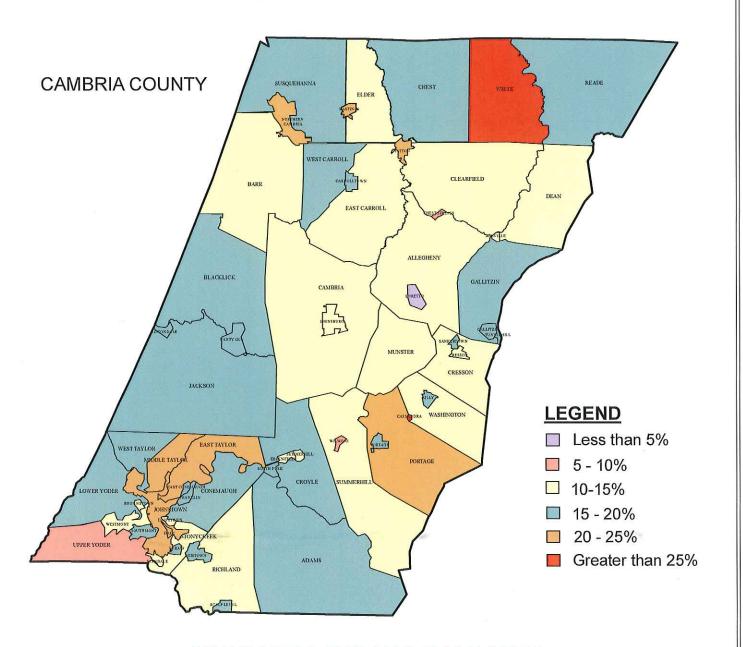
Subsequent to this demographic determination, the Johnstown MPO compiled an EJ contact mailing list of agencies and organizations within Cambria County that represented minority groups and low-income populations. The contact listing was geared to Cambria County's various health and human service agencies that provide assistance to minorities and low-income residents. The EJ listing was updated annually as part of the MPO's public participation policy.

The SAFETEA-LU transportation requirements identify the elderly, disabled, and limited English proficient population as EJ minority and low income "Interested Parties." An EJ mailing list of representatives of "Interested Parties" is included in the MPO's Public Participation Plan (PPP). Exhibit I presents the Johnstown MPO's contact listing in Cambria County for the 2013-2014 Public Participation Plan.

FUTURE PLANNING EFFORTS

The Future Planning Efforts section of Johnstown MPO's Public Participation Plan (PPP) is designed to provide a format for monitoring and evaluation the PPP on an annual basis. The MPO will include this process as part of its yearly Unified Planning Work Program (UPWP). This on-going planning effort will be incorporated into the Johnstown MPO's Long Range Transportation Plan. It is hoped that the annual updating of the Future Planning Efforts will help in insure greater public involvement for all residents in Cambria County with special attention paid to groups representing both "Interested Parties" and Environmental Justice.

JOHNSTOWN METROPOLITAN PLANNING ORGANIZATION PUBLIC PARTICIPATION PLAN INTERESTED PARTIES

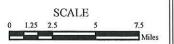


MUNICIPAL DISABILITY RATES

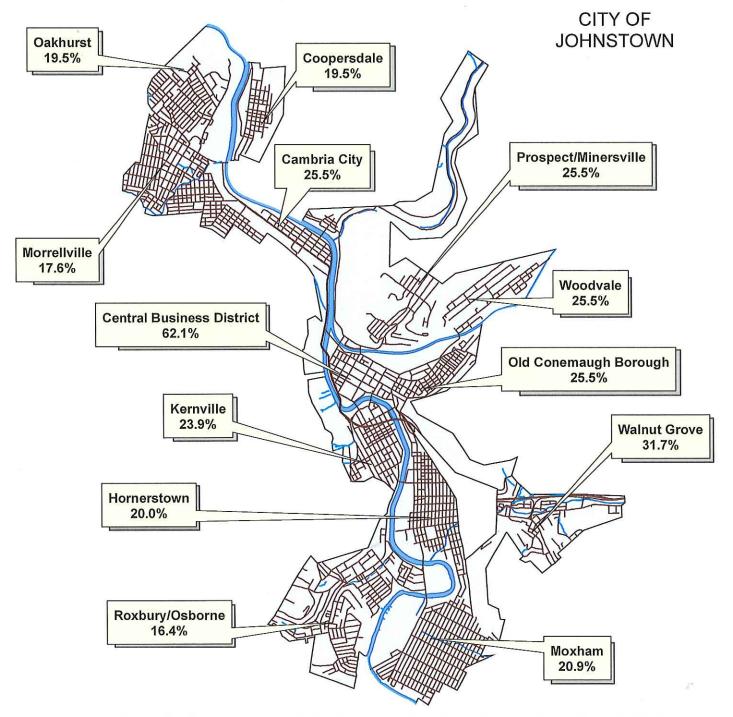
Percentage of Residents Who Have a Disability Source: 2008-2012 ACS 5-Year Estimates

CAMBRIA COUNTY PLANNING COMMISSION JANUARY 2014





JOHNSTOWN METROPOLITAN PLANNING ORGANIZATION PUBLIC PARTICIPATION PLAN ENVIRONMENTAL JUSTICE



CITY OF JOHNSTOWN DISABILITY RATES

Percentage of Residents Who Have a Disability Source: 2008-2012 ACS 5-year Estimates

CAMBRIA COUNTY PLANNING COMMISSION JANUARY 2014





TABLE 1
JOHNSTOWN METROPOLITAN PLANNING ORGANIZATION
PUBLIC PARTICIPATION PLAN - INTERESTED PARTIES
DISABILITY BY MUNICIPALITY
2008-2012 ACS FIVE-YEAR ESTIMATES

2
Margin of Error
+/- 43
+/- 231
+/- 39
+/- 209
+/- 250
+/- 127
+/- 201
+/- 109
+/- 55
+/- 46
+/- 48
+/- 135
+/- 134
+/- 221
+/- 222
+/- 173
+/- 62
+/- 173
-/+
+/- 152
+/- 123
+/- 18
+/- 18
+/- 55
+/- 116
+/- 129
+/- 106
+/- 140

TABLE 1 (Continued)
DISABILITY BY MUNICIPALITY
2008-2012 ACS FIVE-YEAR ESTIMATES

% Of Population with a Disability Margin of Error	17.3% +/- 4.4	16.2% +/- 3.6	24.1% +/- 4.8	19.3% +/- 4.7	23.0% +/- 1.8	19.2% +/- 4.4	17.3% +/- 6.5	4.3% +/- 3.1	18.9% +/- 5.6	21.4% +/- 7.1	12.2% +/- 5.2	17.4% +/- 3.6	21.2% +/- 5.7	22.5% +/- 4.4	17.9% +/- 3.6	21.2% +/- 4.5	19.6% +/- 4.4	12.7% +/- 2.0	17.2% +/- 4.7	18.9% +/- 5.0	16.6% +/- 3.6	15.7% +/- 4.1	13.9% +/- 2.8	10.1% +/- 4.0	12.6% +/- 3.1	19.1% +/- 4.1	16.5% +/- 4.8		10.0% +/- 2.8	-/+ -/+	-/+
+/- 64	+/- 87	JO 1/1	+/- 57	+/- 205	+/- 382	+/- 33	+/- 28	+/- 38	+/- 152	+/- 20	+/- 29	66 -/+	+/- 217	+/- 88	+/- 95	+/- 161	+/- 72	+/- 250	+/- 31	+/- 41	+/- 38	<i>1</i> 6 -/+	62 -/+	+/- 16	6/ -/+	+/- 71	+/- 16	+/- 140	+/- 29		+/- 33
with a Disability	22	395	280	845	4,808	161	150	57	511	132	89	476	847	408	471	762	324	1,588	110	151	154	369	394	43	322	369	43	503	70		137
Margin of Error	+/- 123	+/- 136	+/- 129	+/- 22	06 -/+	+/- 93	+/- 167	+/- 297	+/- 19	+/- 84	+/- 75	+/- 17	+/- 19	+/- 222	+/- 16	+/- 44	+/- 166	+/- 134	+/- 81	+/- 120	+/- 111	+/- 111	+/- 20	9/ -/+	+/- 192	+/- 203	+/- 57	+/- 145	+/- 155	and the second of the second o	+/- 105
Population	1,300	2,444	1,162	4,378	20,860	839	869	1,311	2,699	617	557	2,728	3,830	1,816	2,629	3,597	1,654	12,464	638	797	927	2,351	2,836	426	2,551	1,935	261	5,035	462		1,029
Municipality	Gallitzin Township	Geistown Borough	Hastings Borough	Jackson Township	Johnstown, City	Lilly Borough	Lorain Borough	Loretto Borough	Lower Yoder Township	Middle Taylor Township	Munster Township	Nanty Glo Borough	Northern Cambria Borough	Patton Borough	Portage Borough	Portage Township	Reade Township	Richland Township	Sankertown Borough	Scalp Level Borough	South Fork Borough	Southmont Borough	Stonycreek Township	Summerhill Borough	Summerhill Township	Susquehanna Township	Tunnelhill Borough	Upper Yoder Township	Vintondale Borough		Washington Township

TABLE 1 (Continued)
DISABILITY BY MUNICIPALITY
2008-2012 ACS FIVE-YEAR ESTIMATES

Margin of Error	+/- 4.6	+/- 3.4	+/- 5.9	+/- 5.9	+/- 0.6	+/- 0.1
% of Population with a Disability	18.9%	11.9%	27.0%	%9:9	16.9%	13.2%
Margin of Error	+/- 61	+/- 40 +/- 176	14- 67	+/- 10	+/- 852	+/- 9,804
Total Population with a Disabilit <u>y</u>	224	148	223	12	23,495	1,646,256
Margin of Error	+/- 162	+/- 119 +/- 16	+/- 149	+/- 51	+/- 439	+/- 625
Total <u>Population</u>	1,183	776 5,159	826	182	138,710	12,492,799
Municipality	West Carroll Township	West Taylor Township Westmont Borough	White Township	Wilmore Borough	Cambria County Total	Pennsylvania

SOURCE: U.S. Bureau of Census, 2008-2012 American Community Survey Table S1810 Data Compiled by the Cambria County Planning Commission; February, 2014

TABLE 2
JOHNSTOWN METROPOLITAN PLANNING ORGANIZATION
PUBLIC PARTICIPATION PLAN - INTERESTED PARTIES
CAMBRIA COUNTY DISABILITY
2008-2012 ACS FIVE-YEAR ESTIMATES

	Total Population	Margin of Error	Total <u>Disabled Population</u>	Margin of Error	Total Percentage <u>Disabled</u>	Margin of Error
Total Population Under 5 Years Hearing Difficulty Vision Difficulty	7,192	+/- 34	82 54 46	+/- 54 +/- 44 +/- 42	1.1% 0.8% 0.6%	4/- 0.8 6/- 0/+ 6/- 0.6
Total Population Age 5-17 Hearing Difficulty Vision Difficulty Cognitive Difficulty Ambulatory Difficulty Self Care Difficulty	20,812	+/- 57	1,380 123 194 1,097 62 196	+/- 177 +/- 67 +/- 71 +/- 151 +/- 26 +/- 114	6.6% 0.9% 5.3% 0.3%	+/- 0.8 +/- 0.3 +/- 0.3 +/- 0.7 +/- 0.1
Total Population Age 18-64 Hearing Difficluty Vision Difficulty Cognitive Difficulty Ambulatory Difficulty Self Care Difficulty Independent Living Difficulty	84,459	+/- 362	11,862 2,349 1,604 5,410 5,896 2,105 4,238	+/- 656 +/- 236 +/- 227 +/- 489 +/- 422 +/- 370	14.0% 2.8% 1.9% 6.4% 7.0% 2.5% 5.0%	+/- 0.8 +/- 0.3 +/- 0.3 +/- 0.6 +/- 0.5 +/- 0.3 +/- 0.4
Total Population Age 65 and Older Hearing Difficulty Vision Difficulty Cognitive Difficulty Ambulatory Difficulty Self Care Difficulty Independent Living Difficulty	26,247	+/- 189	10,171 4,574 1,875 2,465 6,350 2,131 4,695	+/- 365 +/- 280 +/- 219 +/- 294 +/- 334 +/- 245 +/- 319	38.8% 17.4% 7.1% 9.4% 24.2% 8.1% 17.9%	+,- 1, + +,- 0.8 +,- 0.8 +,- 1.1 +,- 0.9 +,- 0.9 +,- 0.9
Total Male Population Total Female Population Total Population of Cambria County	67,162 71,548 138,710	+/- 357 +/- 197 +/- 439	11,256 12,239 23,495	+/- 568 +/- 504 +/- 852	16.8% 17.1% 16.9%	6.0 -/+ 7.0 -/+ 4/- 0.6

SOURCE: U.S. Bureau of Census, 2008-2012 American Community Survey Table S1810 Data Compiled by the Cambria County Planning Commission; February, 2014

TABLE 3
JOHNSTOWN METROPOLITAN PLANNING ORGANIZATION
PUBLIC PARTICIPATION PLAN - INTERESTED PARTIES
CITY OF JOHNSTOWN CENSUS TRACKS DISABILITY
2008-2012 ACS FIVE-YEAR ESTIMATES

^{*} Dale Borough is not part of the City of Johnstown, but is grouped together with Walnut Grove by the U.S. Census Bureau in Tract 135. The population of Dale Borough has been subtracted from the population for the City of Johnstown.

SOURCE: U.S. Bureau of Census, 2008-2012 American Community Survey Table S1810 Data Compiled by the Cambria County Planning Commission; February, 2014

JOHNSTOWN METROPOLITAN PLANNING ORGANIZATION PUBLIC PARTICIPATION PLAN - INTERESTED PARTIES JOHNSTOWN DISABILITY 2008-2012 ACS FIVE-YEAR ESTIMATES **TABLE 4**

	ŀ				Total	
	l otal <u>Population</u>	Margin of Error	Disabled Population	Margin of Error	Disabled	Margin of Error
Total Population Under 5 Years	1,410	+/- 158	36	+/- 34	2.6%	
Hearing Difficulty			36	+/- 34	2.6%	
Vision Difficulty			0	+/- 19	%0.0	+/- 1.8
Total Population Age 5-17	3,112	+/- 266	302	+/- 120	8.7%	+/- 3.8
Hearing Difficulty			23	+/- 26	0.7%	+/- 0.8
Vision Difficulty			38	+/- 42	1.2%	+/- 1.4
Cognitive Difficulty			227	+/- 95	7.3%	+/- 3.1
Ambulatory Difficulty			S	8 -/+	0.2%	+/- 0.2
Self Care Difficulty			59	9//+	1.9%	+/- 2.4
Total Population Age 18-64	12,313	+/- 271	2,794	+/- 301	22.7%	+/- 2.4
Hearing Difficluty			375	+/- 139	3.0%	+/- 1.1
Vision Difficulty			436	+/- 125	3.5%	+/- 1.0
Cognitive Difficulty			1,450	+/-241	11.8%	+/- 1.9
Ambulatory Difficulty			1,481	+/- 210	12.0%	+/- 1.7
Self Care Difficulty			525	+/- 139	4.3%	+/- 1.1
Independent Living Difficulty			1,003	+/- 182	8.1%	+/- 1.5
Total Danilation And 65 and Older	7002	+1.218	1 676	180	41.6%	4/-
Hearing Difficiuty		i	909	+/- 110	15.0%	
Vision Difficulty			365	96 -/+	9.1%	+/- 2.2
Cognitive Difficulty			494	66 -/+	12.3%	+/- 2.5
Ambulatory Difficulty			1,182	+/- 158	29.4%	+/- 3.4
Self Care Difficulty			374	+/- 91	9.3%	+/- 2.3
Independent Living Difficulty			863	+/- 132	21.4%	+/- 3.0
Total Male Population	10,001	+/- 290	2,224	+/- 271	22.2%	+/- 2.6
Total Female Population	10,859	+/- 300	2,584	+/- 285	23.8%	+/- 2.4
Total Population of Cambria County	20,860	06 -/+	4,808	+/- 382	23.0%	+/- 1.8

SOURCE: U.S. Bureau of Census, 2008-2012 American Community Survey Table S1810 Data Compiled by the Cambria County Planning Commission; February, 2014

14.

EXHIBIT I

JOHNSTOWN MPO - PUBLIC PARTICIPATION PLAN CONTACT OUTREACH LISTING

Truck Freight Shippers and Haulers

- · Samuel D. Brink Trucking, Inc.
- Dunlo Transfer Company
- East Hills Enterprises
- ELT Inc.
- John Hruska Trucking Inc.
- Sleek Trucking
- Synergistiks Inc.
- Wright Motor Lines inc.
- Ritchey Transport
- Advantage Tank Lines

Public and Private Transportation Carriers

- Cambria County Transit Authority (CamTran)
- Health Ride Plus
- McIlwain Charters of Tours, Inc.
- Wilkinson Bus Lines, Inc.
- Wilkinson Petroleum Supply, Inc.
- Johnstown Cambria County Airport
- Med-Van Transport
- Cambria County Area Agency on Aging

Railroad Systems

- AMTRAK
- R.J. Corman Railroad Company
- CSX Transportation, Inc.

Minority and Low Income

- Birthright of Johnstown, Inc.
- Goodwill Industries of the Conemaugh Valley, Inc.
- Southern Alleghenies Legal Aid, Inc.
- Conemaugh Home Health
- New Choices/New Options

Elderly

- Cambria County Area on Aging
- Senior Community Services Employment Program

Disabled

- Cambria County Association for the Blind and Handicapped
- Cambria County Veterans Services
- Easter Seal Society of Western Pennsylvania
- Cambria County Mental Health Program
- Hiram G. Andrews Center
- Cambria County Multiple Sclerosis Society
- CERMUSA at Saint Francis University

Limited English Proficient

- Community Action Partnership of Cambria County
- Salvation Army

EXHIBIT II JOHNSTOWN MPO - PUBLIC PARTICIPATION PLAN FUTURE PLANNING EFFORTS

Planning Effort	Planning Activity	Planning <u>Time Frame</u>
Update engagement of Interested Parties in the planning and development of transportation projects	Survey representatives of Interested Parties and Environmental Justice groups and present results	July 2014 to June 2015
Expand participation of Interested Parties through the use of social media	Provide Interested Parties planning materials and information and promote participation opportunities through social media networks	Ongoing/ As needed
Expand Environmental Justice and SAFETEA-LU contact addresses listing	Conduct surveys and expand contact listing to reflect positive survey responses	Ongoing/ As needed
Incorporate EJ and SAFETEA-LU demographic data from the 2010 Census into MPO planning activities	Incorporate demographic data into UPWP agenda and the Long Range Transportation Plan	Annually July-June
Promote the participation of Interested Parties in the transportation planning process	Provide Interested Parties with MPO meeting notices, agendas, and planning materials	Ongoing/ As needed
Engage Interested Parties in the planning and development of transportation projects	Survey representatives of Interested Parties determining best approach to increase participation	Ongoing/ As needed
Consult Interested Parties early on if a Transportation project has the potential to impact their community	Send project information packet to Interested Parties and community leaders. Schedule meetings and workshops; Form Focus Groups	Ongoing/ As needed
Review and update the Public Participation Plan on an annual basis	Make adjustments as necessary to meet SAFETEA-LU requirements. Revise based on survey responses and public feedback	Annually July-June